# AUDITED FINANCIAL STATEMENTS

Year Ended May 31, 2022 and Summarized Information for May 31, 2021





# Pacific Lutheran University May 31, 2022 and 2021

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### **Independent Auditor's Report**

Board of Directors Pacific Lutheran University Tacoma, Washington

### Report on the Audit of the Consolidated Financial Statements

#### Opinion

We have audited the consolidated financial statements of Pacific Lutheran University and its subsidiary (University), which comprise the consolidated statement of financial position as of May 31, 2022, and the related consolidated statements of activities and cash flows for the year then ended, and the related notes to the consolidated financial statements.

In our opinion, the accompanying consolidated financial statements referred to above present fairly, in all material respects, the consolidated financial position of Pacific Lutheran University and its subsidiary, as of May 31, 2022, and the changes in their net assets and their cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Consolidated Financial Statements" section of our report. We are required to be independent of the University, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Prior Year Audited by Other Auditors

The 2021 consolidated financial statements were audited by other auditors, and their report thereon, dated October 4, 2021, expressed an unmodified opinion.

### Responsibilities of Management for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.



In preparing the consolidated financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern within one year after the date that the consolidated financial statements are available to be issued.

### Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the consolidated financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the consolidated financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the consolidated financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the consolidated financial statements that collectively comprise the University's basic consolidated financial statements. The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic consolidated financial statements.

The calculation of borrower's liquidity, financial responsibility supplemental schedule required by the U.S. Department of Education, and the schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* have been subjected to the auditing procedures applied in the audit of the basic consolidated financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic consolidated financial statements or to the basic consolidated financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic consolidated financial statements as a whole.

The supplemental consolidated statement of activities has not been subjected to the auditing procedures applied in the audits of the consolidated financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2022, on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

# FORVIS, LLP

Fort Wayne, Indiana September 29, 2022

# Pacific Lutheran University Consolidated Statements of Financial Position (Dollar Amounts in Thousands) May 31, 2022 and 2021

	2022	2021		
Assets				
Cash and cash equivalents	\$ 1,862	\$	4,155	
Student accounts receivable, net of allowance				
2022 - \$653, 2021 - \$627	639		735	
Grants and other receivables	957		1,069	
Inventories and prepaid expenses	1,066		462	
Contributions receivable, net	815		1,120	
Student loans receivable, net	3,341		4,052	
Investments	133,389		137,105	
Fair value of interest rate swap asset	1,127		-	
Assets held under split-interest agreements	16,406		15,077	
Reserve for bond payments	1,441		1,441	
Property, plant, and equipment, net	 121,319		125,767	
Total assets	\$ 282,362	\$	290,983	
Liabilities and Net Assets				
Liabilities				
Accounts payable and accrued liabilities	\$ 12,789	\$	12,806	
Long-term debt, net	59,907		61,327	
Student deposits	1,769		2,316	
Government grants refundable	4,856		5,690	
Liabilities under split-interest agreements	10,115		9,113	
Fair value of interest rate swap liability	-		784	
Other liabilities	1,215		1,291	
Total liabilities	 90,651		93,327	
Net Assets				
Net assets without donor restrictions	79,423		80,362	
Net assets with donor restrictions	112,288		117,294	
Total net assets	 191,711		197,656	
Total liabilities and net assets	\$ 282,362	\$	290,983	

# Pacific Lutheran University Consolidated Statements of Activities (Dollar Amounts in Thousands) Years Ended May 31, 2022 and 2021

	2022							
	Without Donor With Donor							
	Rest	rictions	Restrictions		Total			
Revenues, Gains (Losses), and Other Support								
Tuition and fees, net	\$	52,507	\$ -	\$	52,507			
Sales and services of auxiliary enterprises		13,533	-		13,533			
Grants		4,647	2,136		6,783			
Contributions		5,603	5,034		10,637			
Investment return (loss)		26	(6,718)		(6,692)			
Change in value of split-interest agreements		(605)	(488)		(1,093)			
Other revenue		2,475	-		2,475			
Net assets released from restrictions		6,758	(6,758)		-			
Total revenues, gains (losses), and other		84,944	(6,794)		78,150			
Expenses								
Instruction		30,094	-		30,094			
Public service		1,081	-		1,081			
Academic support		4,154	-		4,154			
Student services		10,475	-		10,475			
Institutional support		19,451	-		19,451			
Auxiliary enterprises		7,327	-		7,327			
Allocated expenses		14,197			14,197			
Total expenses		86,779			86,779			
Change in Net Assets Before Other Activities		(1,835)	(6,794)		(8,629)			
Other Activities								
Excess depreciation adjustment		-	-		-			
Liability adjustment for funds held for others		-	773		773			
Adjustment for operating lease elimination		(239)	239		-			
Reclassification of net assets		(776)	776		-			
Gain on interest rate swap		1,911			1,911			
Change in Net Assets		(939)	(5,006)		(5,945)			
Net Assets, Beginning of Year		80,362	117,294		197,656			
Net Assets, End of Year	\$	79,423	\$ 112,288	\$	191,711			

	2021	
Without Donor	With Donor	
Restrictions	Restrictions	Total
\$ 58,464	\$ -	\$ 58,464
8,387	-	8,387
3,322	1,965	5,287
3,159	12,052	15,211
9,710	17,619	27,329
554	1,056	1,610
2,123	-	2,123
8,678	(8,678)	
94,397	24,014	118,411
27,374	-	27,374
865	-	865
4,029	-	4,029
8,932	-	8,932
19,308	-	19,308
5,668	-	5,668
14,707	-	14,707
80,883	-	80,883
13,514	24,014	37,528
(1,383)	-	(1,383)
-	-	-
(361)	361	-
856	-	856
12,626	24,375	37,001
67,736	92,919	160,655
\$ 80,362	\$ 117,294	\$ 197,656

# Pacific Lutheran University Consolidated Statements of Cash Flows (Dollar Amounts in Thousands) Years Ended May 31, 2022 and 2021

	 2022	2021		
Operating Activities				
Change in net assets	\$ (5,945)	\$	37,001	
Items not requiring (providing) cash				
Depreciation	5,726		6,990	
Accretion	58		61	
Amortization	41		227	
Provision (credit) for doubtful student accounts and pledges	(40)		(33)	
Net realized and unrealized losses (gains) on investments	8,952		(28,765)	
Change in value of split interest agreements	612		(6,203)	
Unrealized gain on interest rate swaps	(1,911)		(856)	
Contributions to restricted long-term investment, loans, and plant	(6,398)		(1,015)	
Gain on disposal of assets	-		(278)	
Changes in				
Student accounts receivable	70		574	
Grants and other receivables	112		932	
Inventories, prepaid expense, and deposits	(604)		258	
Contributions receivable	322		339	
Accounts payable, accrued liabilities, and other liabilities	(151)		3,025	
Student deposits	(547)		(595)	
Government grants refundable	(834)		(938)	
Net cash (used in) provided by operating activities	 (537)		10,724	
Investing Activities				
Purchases of investments	(30,180)		(34,813)	
Proceeds from sale of investments	24,944		23,268	
Purchase of property and equipment	(1,278)		(3,897)	
Proceeds from sale of property and equipment	-		330	
Net change in student loans receivable	760		706	
Net cash used in investing activities	 (5,754)		(14,406)	
Financing Activities				
Payments on long-term debt	(1,461)		(1,413)	
Contributions to restricted long-term investment, loans, and plant	6,398		1,015	
Annuity payments and other	(939)		4,350	
Net cash provided by financing activities	 3,998		3,952	
(Decrease) Increase in Cash and Cash Equivalents	(2,293)		270	
Cash and Cash Equivalents, Beginning of Year	 4,155		3,885	
Cash and Cash Equivalents, End of Year	\$ 1,862	\$	4,155	
Supplemental Cash Flows Information Interest paid	\$ 1,936	\$	2,196	

### Note 1: Organization

Pacific Lutheran University (University) is a private nonprofit institution based in Tacoma, Washington, that offers a full range of liberal arts academic programs to undergraduate and graduate students. Affiliated with the Evangelical Lutheran Church in America, the University enrolls approximately 2,700 students. The University offers 49 majors and 59 minors, as well as graduate and professional programs in business administration, creative writing, education, finance, marketing analytics, marriage and family therapy, kinesiology, and nursing.

### Note 2: Summary of Significant Accounting Policies

### Basis of Accounting and Principles of Consolidation

The accompanying financial statements are the consolidated statements of the University and its wholly-owned subsidiary Garfield Commons, LLC for the years ended May 31, 2022 and 2021. All material transactions between the University and its consolidated subsidiary have been eliminated. The accounting policies of the University reflect practices common to colleges and universities and conform to accounting principles generally accepted in the United States of America. The more significant accounting policies are summarized below.

### Use of Estimates

The preparation of the consolidated financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses, gains, losses, and other changes in net assets during the reporting period. Actual results could differ from those estimates.

### Cash and Cash Equivalents

Cash and cash equivalents consist of short-term, highly liquid investments with an original maturity of three months or less, except for those held for long-term investment. The University's cash balances exceed Federal Deposit Insurance Corporation (FDIC) and Securities Investor Protection Corporation (SIPC) insured amounts at times. The University has not experienced any significant losses on its cash investments.

#### Student Accounts Receivable

Student accounts receivable are stated at the amount of consideration from students of which the University has an unconditional right to receive. The University provides an allowance for doubtful accounts. Management determines the sufficiency of the allowance based on the length of time past due and historical experience. Student accounts are written off when all means of collection have been exhausted and collection is deemed unlikely.

#### Investments and Investment Return

Investments are stated at fair value. Whenever available, quotations from organized securities exchanges are used as the basis for fair value. For investments not traded on organized exchanges, fair value estimates are provided by investment managers. Real estate held for investment is recorded at estimated fair value based on appraisals or other reliable documentation.

Alternative investments are investments for which there is no readily determinable published value. The University is in the process of liquidating its alternative investment portfolio as opportunities become available. It is the University's strategy to have a balanced portfolio of equity, fixed income, and real estate investments.

Income from gains and losses are shown net of external and direct internal expenses on investments of endowment and similar funds and are reported as follows:

- Increases or decreases in net assets with donor restrictions if the terms of the gift or the University's interpretation of relevant state law requires they be added to the principal of a net asset with donor restrictions.
- Increases or decreases in net assets with donor restrictions if the terms of the gift impose restrictions on the use of the income.
- Increases or decreases in net assets without donor restrictions in all other cases.

#### Inventories

Bookstore inventories are valued at a percentage of retail value, which approximates cost and is not in excess of net realizable value.

### Bond Proceeds Restricted for Capital Projects

Bond proceeds held by the trustee include amounts restricted for debt service as required by the trust indentures. These deposit accounts are not considered to be cash and cash equivalents.

### **Bond Issuance Costs**

Costs of bond issuance are deferred and amortized over the term of the related indebtedness and recorded as a charge against long-term debt.

### Property, Plant, and Equipment

Property, plant, and equipment acquisitions over \$5 are stated at cost, less accumulated depreciation. Depreciation is charged to expense on the straight-line basis over the estimated useful life of each asset. Leasehold improvements are amortized over the shorter of the lease term or respective estimated useful lives.

The estimated useful lives for each major depreciable classification of property and equipment are as follows:

Buildings	50 years
Building improvements	10 years
Improvements other than buildings	10 years
Library books	15 years
Equipment	10 years
Leasehold improvements	15 years

### Long-Lived Asset Impairment

The University evaluates the recoverability of the carrying value of long-lived assets whenever events or circumstances indicate the carrying amount may not be recoverable. If a long-lived asset is tested for recoverability and the undiscounted estimated future cash flows expected to result from the use and eventual disposition of the asset are less than the carrying amount of the asset, the asset cost is adjusted to fair value and an impairment loss is recognized as the amount by which the carrying amount of a long-lived asset exceeds its fair value.

No asset impairment was recognized during the years ended May 31, 2022 and 2021.

### Asset Retirement Obligations

The University recognizes the fair value of a liability for legal obligations associated with asset retirements under other liabilities on the consolidated statements of financial position in the period in which it is incurred, if a reasonable estimate of the fair value of the obligation can be made.

Substantially all of the University's asset retirement obligations relate to estimated costs to remove asbestos from campus facilities. The estimate of the losses that are probable for asbestos removal was calculated using the expected cash flow approach and based on an inventory of the University's long-lived assets combined with an estimate of the current market prices to remove the asbestos. The University utilized a credit-adjusted risk-free rate to discount the asset retirement obligation.

Changes in the accrual for asset retirement obligations reflected in other liabilities on the consolidated statements of financial position for the years ended May 31, 2022 and 2021, are as follows:

		2021		
Balance, beginning of year	\$	1,291	\$	1,230
Accretion expense		58		61
Write-off of fully abated assets		(134)		
Balance, end of year	\$	1,215	\$	1,291

#### Government Grants Refundable

Historically, funds provided by the United States Government under the Federal Perkins and Nursing Loan Programs are loaned to qualified students and could be reloaned after collections. The Federal Perkins Loan Program was discontinued on September 30, 2017, and the University will not be extending any further funds from this program. There is a 10-year period for the University to collect on these loans. In 2020, the Federal Government began requiring repayment of these loans. To date, the University has repaid \$2,953 of these loans to the U.S. Department of Education however, the timing and completion of final repayment remains unclear. These funds are ultimately refundable to the government and are included as liabilities in the consolidated statements of financial position.

#### Income Tax Status

The University is exempt from income taxes under Section 501(c)(3) of the U.S. Internal Revenue Code and a similar provision of state law. However, the University is subject to federal income tax on any unrelated business taxable income.

The University files tax returns in the U.S. federal jurisdiction.

#### Net Assets

Net assets, revenues, gains, and losses are classified based on the existence or absence of donor or grantor restrictions.

Net assets without donor restrictions are available for use in general operations and not subject to donor or certain grantor restrictions. The governing board has designated, from net assets without donor or certain grantor restrictions, net assets for a board-designated endowment.

Net assets with donor restrictions are subject to donor or certain grantor restrictions. Some restrictions are temporary in nature, such as those that will be met by the passage of time or other events specified by the donor. Other restrictions are perpetual in nature, where the donor or grantor stipulates that resources be maintained in perpetuity.

### **Releases From Restriction**

Expirations of restrictions on net assets (*i.e.*, the donor-stipulated purpose has been fulfilled and/or the stipulated time period has elapsed, and the law allows the release of the restriction) are reported on the consolidated statements of activities as net assets released from restrictions. Occasionally donor restrictions related to net assets may be clarified or changed, at which time they are reflected as reclassification of prior year net assets on the consolidated statements of activities.

#### **Tuition and Auxiliary Services Revenue**

Tuition revenue is recognized over the term of the semester as the University provides services to students. Revenue is reported at the amount of consideration which the University expects to be entitled in exchange for providing tuition and auxiliary services. The University determines the transaction price based on standard charges for goods and services provided, reduced by discounts provided for scholarships provided to students.

#### Contributions

Contributions, including unconditional promises to give, are recognized as revenues in the period received and are reported as increases in the appropriate categories of net assets in accordance with donor restrictions. Contributions received whose donor-imposed restrictions are met within the same reporting period are reported as increases in net assets without donor restrictions.

Expirations of restrictions on net assets with donor restrictions are reported as net assets released from restrictions between the applicable classes of net assets. Conditional promises to give are recognized when the donor-imposed conditions are substantially met.

Unconditional promises to give, due after one year, are reported at the present value of net realizable value, using interest rates approximating the three year annual average of U.S. inflation rates. Amortization of discounts is recorded within contribution revenue, if any.

Contributions of property and equipment without donor stipulations concerning the use of such long-lived assets are reported as revenues without donor restrictions. Contributions of cash or other assets to be used to acquire property and equipment are reported as revenues with donor restrictions; the restrictions are considered to be released at the time such long-lived assets are placed in service.

#### **Government Grants**

Support funded by grants is recognized as the University meets the conditions prescribed by the grant agreement, performs the contracted services or incurs outlays eligible for reimbursement under the grant agreements. Grant activities and outlays are subject to audit and acceptance by the granting agency and, as a result of such audit, adjustments could be required.

#### **Retirement Plans**

The University has a defined contribution retirement plan for academic and nonacademic personnel. Individual contributions are based on a percentage of compensation. The University's contribution rate was 7.5% and 3% as of May 31, 2022 and 2021, respectively, resulting in total contributions of approximately \$2,890 and \$1,644, respectively. The reduction to 3% became effective on September 1, 2020, for a period of one year, and expired on August 31, 2021. This decision was made in response to uncertainty concerning the COVID-19 pandemic. The University also offers a deferred compensation plan to certain employees under Section 457 of the Internal Revenue Code. Total plan liabilities were \$667 and \$444 as of May 31, 2022 and 2021, respectively, and were reported within accounts payable and accrued liabilities on the consolidated statements of financial position.

#### Fundraising and Advertising Expenses

Fundraising expenses totaled \$2,791 and \$2,533 for the years ended May 31, 2022 and 2021, respectively. Advertising costs are expensed as incurred.

#### Functional Allocation of Expenses

The costs of supporting the various programs and other activities have been summarized on a functional basis in the consolidated statements of activities. Note 15 presents the natural classification detail of expenses by function. Certain costs have been allocated among the program, management and general, and fundraising categories based on the pro rata share of on campus square footage and other methods.

### Note 3: Contributions Receivable

Contributions receivable consisted of the following:

	2022			2021
Due within one year	\$	382	\$	398
Due in one to five years		539		801
		921		1,199
Less				
Unamortized discount (0.25% - 2.50%)		(50)		(7)
Allowance for uncollectible promises to give		(56)		(72)
	\$	815	\$	1,120

### Note 4: Student Loans Receivable

The University issues uncollateralized loans to students based on financial need. Student loans are funded through Federal government loan programs or institutional resources. Student loans receivable are carried at the amount of unpaid principal less an estimated allowance for doubtful accounts. Allowances for doubtful accounts are established based on prior collection experience and current economic factors, which, in management's judgment, could influence the ability of loan recipients to repay the amounts per the loan terms.

At May 31, 2022 and 2021, student loans represented approximately 1.2% and 1.4% of total assets.

At May 31, 2022 and 2021, student loans consisted of the following:

	 2022		
Federal government programs	\$ 3,564	\$	4,324
Less allowance for doubtful accounts			
Beginning of year	272		328
Decrease in allowance	 (49)		(56)
End of year	 223		272
Student loans receivable, net	\$ 3,341	\$	4,052

Funds advanced by the federal government, including interest earned on federally funded loans, of \$4,856 and \$5,690 as of May 31, 2022 and 2021, respectively, are ultimately refundable to the government and are classified as liabilities in the consolidated statements of financial position.

After a student is no longer enrolled in an institution of higher education and after a grace period, interest is charged on student loans receivable and is recognized as it is charged. Student loans receivable through the loan programs are considered to be past due if a payment is not made within 30 days of the payment due date, at which time, late charges are charged and recognized. The Federal Perkins and Nursing Loan Program receivables may be assigned to the U.S. Department of Education and U.S. Department of Health and Human Services, respectively. Students may be granted a deferment, forbearance, or cancellation of their student loan based on eligibility requirements defined by the U.S. Department of Education and U.S. Department of Health and Human Services.

A student loan receivable is considered to be delinquent if any portion of the receivable balance is outstanding for more than 60 days after the billing date. At May 31, 2022 and 2021, the following amounts were past due under student loan programs:

		Amounts Past Due						
	60-89	60-89 Days 9		Days	120+ Days		Total	
2022	\$	1	\$	1	\$	536	\$	538
2021		-		1		806		807

### Note 5: Investments

The following summarizes the University's investments at May 31:

	2022			2021
Stocks, included in short-term investments	\$	-	\$	3
Endowed investments		118,858		122,411
Real estate, excluding endowment		13,459		13,106
Other		1,072		1,585
	\$	133,389	\$	137,105

### Note 6: Fair Value Measurements

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of observable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

- Level 1 Quoted prices in active markets for identical assets or liabilities.
- Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.
- Level 3 Prices or valuations that require using significant unobservable inputs in determining fair value. The inputs into the determination of fair value require significant judgment or estimation. The use of either the market approach, which generally consists of using comparable market transactions, or the income approach which generally consists of the net present value of estimated future cash flows, adjusted as appropriate for liquidity, credit, market, and/or other risk factors.

#### **Recurring Measurements**

The following tables present the fair value measurements of assets recognized in the accompanying statements of financial position at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at May 31, 2022 and 2021:

					2	022						
				Fair Valu	e Mea	suremei	nts Usin	g				
<b>Investments</b>				Total Fair Value	Pri A Marl Ide As	uoted ces in ctive kets for entical ssets evel 1)	Ot Obse Inj	ificant ther ervable outs vel 2)	Signif Unobs ab Inpu (Leve	serv- le uts	Mea	tments sured AV <sup>(A)</sup>
Short-term investments	\$	134	\$	134	\$	-	\$	-	\$	-		
Mutual funds												
Domestic equity funds		17,565		17,565		-		-		-		
Global fixed income funds		15,015		15,015		-		-		-		
Index funds		36,104		36,104		-		-		-		
Corporate bond funds		15,876		15,876		-		-		-		
High yield bond funds		2,670		-		2,670		-		-		
Commodity funds		11,345		11,345		-		-		-		
Investments in real estate		13,909		-		13,909		-		-		
Perpetual trusts held by others		16,053		-		-	1	6,053		-		
Garfield North, LLC		2,098		-		-		2,098		-		
Cash surrender value of												
life insurance		1,244		-		-		1,244		-		
Alternative investments		586		-		-		-		586		
Total investments		132,599		96,039		16,579	1	9,395		586		
Assets Held Under Split-Interest												
Agreements												
Short-term investments		373		-		373		-		-		
Mutual funds												
Domestic equity funds		5,384		5,384		-		-		-		
International equity funds		3,402		3,402		-		-		-		
Global fixed income funds		839		-		839		-		-		
U.S. government bond funds		1,648		-		1,648		-		-		
Corporate bond funds		1,942		-		1,942		-		-		
High yield bond funds		347		-		347		-		-		
Real estate funds		2,471		2,471		-		-		-		
Total assets held under												
split-interest agreements		16,406		11,257		5,149		-		-		
<b>Reserve for Bond Payment</b>		1,441		1,441		-		-		-		
Interest Rate Swap		1,127		-		1,127		-		-		

				2	021					
			Fair Valu	e Mea	suremei	nts Usin	ıg			
		Pri	uoted ices in ctive	Sigr	nificant	Signif	ficant			
	Total Fair Value		Markets for Identical Assets (Level 1)		Other Observable Inputs (Level 2)		Unobserv- able Inputs (Level 3)		Investments Measured at NAV <sup>(A)</sup>	
Investments										
Short-term investments Mutual funds	\$ 185	\$	182	\$	3	\$	-	\$	-	
Domestic equity funds	18,367		18,367		-		-		-	
Global fixed income funds	11,525		11,525		-		-		-	
Index funds	37,627		37,627		-		-		-	
Corporate bond funds	19,708		19,708		-		-		-	
High yield bond funds	1,519		-		1,519		-		-	
Commodity funds	13,768		13,768		-		-		-	
Investments in real estate	13,474		-		13,474		-		-	
Perpetual trusts held by others	16,067		-		-		16,067		-	
Garfield North, LLC	3,104		-		-		3,104		-	
Cash surrender value of										
life insurance	1,344		-		-		1,344		-	
Alternative investments	 663		-		-		-		663	
Total investments	137,351		101,177		14,996	2	20,515		663	
Assets Held Under Split-Interest										
Agreements										
Short-term investments	436		-		436		-		-	
Mutual funds										
Domestic equity funds	4,802		4,802		-		-		-	
International equity funds	3,110		3,110		-		-		-	
Global fixed income funds	781		-		781		-		-	
U.S. government bond funds	1,492		-		1,492		-		-	
Corporate bond funds	1,860		-		1,860		-		-	
High yield bond funds	313		-		313		-		-	
Real estate funds	 2,282		2,282		-		-		-	
Total assets held under										
split-interest agreements	15,076		10,194		4,882		-		-	
<b>Reserve for Bond Payment</b>	1,441		1,441		-		-		-	
Interest Rate Swap	(784)		-		(784)		-		-	

(A) Certain investments that are measured at fair value using the net asset value per share (or its equivalent) practical expedient have not been classified in the fair value hierarchy. The fair value amounts included above are intended to permit reconciliation of the fair value hierarchy to the amounts prescribed in the consolidated statements of financial position. The following tables list the alternative investments in which NAV was utilized as the practical expedient for estimating fair value by major category as of May 31, 2022:

May 31, 2022	 Fair Value	Remaining Life	-	unded nitments	Redemption Terms	Redemption Restrictions
Private equity	\$ 375	1 to 12 years	\$	356	3 to 5 years to draw	N/A
Funds of funds	\$ 211	N/A	Ν	lone	Annual with 120 days notice	1 year lock-up. Upon full redemption, 90% is returned, with the remaining 10% held back until the completion of the annual audit.
	Fair	Remaining	emaining Unfunded Rede		Redemption	Redemption
May 31, 2021	 Value	Life	Life Commitmen		Terms	Restrictions
Private equity	\$ 458	1 to 12 years	\$	356	3 to 5 years to draw	N/A
Funds of funds	\$ 205	N/A	1	None	Annual with 120 days notice	1 year lock-up. Upon full redemption, 90% is returned, with the remaining 10% held back

Following is a description of the valuation methodologies used for assets and liabilities measured at fair value. There have been no changes in the methodologies used at May 31, 2022 and 2021.

#### Mutual and Commodity Funds

Valued at the daily closing price as reported by the fund. Mutual funds held by the University are open-end mutual funds that are registered with the U.S. Securities and Exchange Commission. These funds are required to publish their daily net asset value (NAV) and to transact at that price.

#### Short-Term Investments

Primarily consist of money market funds for which quoted prices are not readily available. The fair values are estimated using Level 2 inputs based on multiple sources of information, which may include market data and/or quoted market prices from either market that, are not active or are for the same or similar assets in active markets.

#### **Reserve for Bond Payment**

Valued at the daily closing price as reported by the fund. These funds are required to publish their daily net asset value (NAV) and to transact at that price. The funds held by the University are deemed to be actively traded.

#### Investments in Real Estate

Determined by the market approach using appraised values, property tax assessments, capitalization rates, and other information for similar assets.

#### Hedge Funds, Private Equity Funds, and Funds of Funds

Quoted prices are not readily available and funds cannot be redeemed within a short period of time. The University has estimated the fair value of these funds using the NAV provided by the investee as of the most recent date, adjusted for cash receipts, cash disbursements, and significant known valuation changes in market values of publicly held securities contained in the portfolio and security distributions through May 31, 2022 and 2021.

### Perpetual Trusts Held by Others

Estimate of fair value is based on fair value of underlying investments of the University's proportionate interest in the trusts based on Level 3 information received from trustees. Trust assets consist of, but are not limited to, cash and cash equivalents, corporate and government bonds, mutual funds, and equity securities. These assets are not subject to control or direction by the University.

#### Interest Rate Swap

The fair value of the interest rate swap is calculated and reported by the issuing bank as the present value of the difference between the fixed-rate payments to be made by the University and the variable rate payments to be received by the University under the terms of the swap. The fixed-rate payments are known, and the variable-rate payments are estimated based on the market yield curve that are observable or that can be corroborated by market data and, therefore, is classified within Level 2 of the valuation hierarchy.

In certain cases, the inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, the level in the fair value hierarchy within which the fair value measurement in its entirety falls has been determined based on the lowest level input that is significant to the fair value measurement in its entirety. The assessment of the significance of a particular input to the fair value measurement in its entirety requires judgment and considers factors specific to the asset or liability. While the University believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different estimate of fair value at the reporting date.

The following table presents a reconciliation of the consolidated statement of financial position amounts for assets measured at fair value on a recurring basis using significant unobservable inputs (Level 3) for the year ended May 31, 2022:

		rpetual sts Held Others	 arfield rth, LLC	Cash Surrender Value of Life Insurance		
Balance, June 1, 2020	\$	13,459	\$ 2,698	\$	1,322	
Total realized and unrealized gains included in change in net assets		2,608	 406		22	
Balance, May 31, 2021		16,067	3,104		1,344	
Maturities Total realized and unrealized (losses) gains included		-	-		(142)	
in change in net assets		(14)	 (1,006)		42	
Balance, May 31, 2022	\$	16,053	\$ 2,098	\$	1,244	

Total gains and losses are included in the consolidated statements of activities for the years ended May 31, 2022 and 2021.

#### Note 7: Endowment Investments

The University's endowment consists of 615 and 598 individual funds at May 31, 2022 and 2021, respectively, established for a variety of purposes. Its endowment includes both donor-restricted endowment funds and funds designated by the governing board to function as endowments. As required by GAAP, net assets associated with endowment funds, including funds designated by the governing board to function as endowments, are classified and reported based on the existence or absence of donor-imposed stipulations. Board-designated funds are classified as net assets without donor restrictions.

#### Interpretation of Relevant Law

The University has interpreted the Uniform Prudent Management of Institutional Funds Act (UPMIFA) adopted by the 2009 Washington legislature as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. As a result of this interpretation, the University classifies as net assets with donor restrictions: (a) the original value of gifts donated to the donor-restricted endowment, (b) the original value of subsequent gifts to the donor-restricted endowment, and (c) accumulations to the donor-restricted endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. In accordance with UPMIFA, the University considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- 1. Duration and preservation of the fund
- 2. Purposes of the University and the fund
- 3. General economic conditions
- 4. Possible effect of inflation and deflation
- 5. Expected total return from investment income and appreciation or depreciation of investments
- 6. Other resources of the University
- 7. Investment policies of the University

The following summarizes the University's endowment investments, which are recorded at fair value unless otherwise noted, at May 31:

				20	22			
			W	With Donor Restrictions				
	W	ithout			Accu	imulated		
	0	Donor	0	riginal	C	Gains		
	Res	trictions		Gift	(L	osses)		Total
Board-designated funds - purpose	\$	19,460	\$	-	\$	-	\$	19,460
Donor-restricted funds								
Underwater funds		-		36,816		(1,828)		34,988
Other funds		-		45,902		5,494		51,396
Funds held by others		-		7,696		9,601		17,297
Total endowment funds	\$	19,460	\$	90,414	\$	13,267	\$	123,141

	2021								
			W	ith Donor	Restri	ctions			
	Without Donor Restrictions		Original Gift		Accumulated Gains (Losses)			Total	
Board-designated funds - purpose Donor-restricted funds	\$	21,696	\$	-	\$	-	\$	21,696	
Underwater funds		-		7,659		(477)		7,182	
Other funds		-		70,797		12,975		83,772	
Funds held by others		-		7,696		9,715		17,411	
Total endowment funds	\$	21,696	\$	86,152	\$	22,213	\$	130,061	

Changes to the endowment net assets for the years ended May 31, 2022 and 2021:

	C	ithout Ionor trictions	I	With Donor strictions	Total		
Endowment net assets, June 1, 2020	\$	15,585	\$	85,272	\$	100,857	
Investment return							
Investment income, net		573		4,281		4,854	
Net appreciation		4,923		15,114		20,037	
Total investment return		5,496		19,395		24,891	
Contributions		190		5,358		5,548	
Appropriation of endowment net assets for							
expenditure		(18)		(1,323)		(1,341)	
Transfers		443		(337)		106	
Endowment net assets, May 31, 2021		21,696		108,365		130,061	
Investment return (loss)							
Investment income, net		-		2,238		2,238	
Net depreciation		(1,282)		(8,305)		(9,587)	
Total investment return (loss)		(1,282)		(6,067)		(7,349)	
Contributions		263		3,885		4,148	
Appropriation of endowment net assets for expenditure		(770)		(2,874)		(3,644)	
Transfers		(447)		372		(75)	
Endowment net assets, May 31, 2022	\$	19,460	\$	103,681	\$	123,141	

#### Funds with Deficiencies

From time to time, the fair value of assets associated with individual donor-restricted endowment funds may fall below the level that the donor or UPMIFA requires the University to retain as a fund of perpetual duration. UPMIFA allows an institution to continue to spend on an endowment that is below the level of the original contributions and the University does not have a policy to suspend distributions on such endowments. In accordance with GAAP, deficiencies of this nature are reported in net assets with donor restrictions. These deficiencies resulted from unfavorable market fluctuations that occurred after the investment of new donor-restricted contributions and continued appropriation for certain programs that was deemed prudent by the governing board.

#### **Return Objectives and Risk Parameters**

The University has adopted investment and spending policies for endowment assets that attempt to provide a predictable stream of funding to programs supported by its endowment while seeking to maintain the purchasing power of the endowment assets. Endowment assets include those assets of donor-restricted funds that the University must hold in perpetuity or for a donor-specified period as well as board-designated funds. Under this policy, as approved by the governing board, the endowment assets are invested in a manner that is intended to produce an acceptable level of return while assuming a moderate level of investment risk. The University expects its endowment funds, over time, to provide an average annual rate of approximately 7%. Actual returns in any year may vary from this amount.

#### Strategies Employed for Achieving Objectives

To satisfy its long-term rate-of-return objectives, the University relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The University targets a diversified asset allocation to achieve its long-term return objectives within prudent risk constraints.

### Spending Policy and How the Investment Objectives Relate to Spending Policy

The University has a policy that limits the amount the endowment shall distribute annually to 4.5% of a three-year average market value of the principal, on a unit value basis. The average computation is to include the November 30 quarter end preceding the beginning of the fiscal year. In establishing this policy, the University considered the long-term expected return on its endowment. Accordingly, over the long term, the University expects to achieve a total return, over a three-year moving average basis, at least equal to the spending rate plus the rate of inflation as measured by the Consumer Price Index (CPI) for urban customers. This is consistent with the University's objective to maintain the purchasing power of the endowment assets held in perpetuity or for a specified term as well as to provide additional real growth through new gifts and investment return.

### Note 8: Net Assets With Donor Restrictions

Net assets with donor restrictions at May 31, 2022 and 2021, are restricted for the following purposes or periods:

	 2022	2021		
Subject to expenditure for specified purpose	\$ 1,748	\$	2,925	
Contributions receivable and split-interest agreements	6,859		6,004	
Endowments				
Subject to appropriation when a specified event occurs	13,267		22,213	
Subject to endowment spending policy and appropriation	90,414		86,152	
Total endowments	 103,681		108,365	
Total net assets with donor restrictions	\$ 112,288	\$	117,294	

Net assets with donor restrictions are released by incurring expenses satisfying the restricted purposes or by occurrence of events specified by the donors during the years ended May 31 were as follows:

	 2022	2021		
Scholarships, instruction, and other departmental support Other releases from restrictions	\$ 4,279 2,479	\$	6,069 2,609	
	\$ 6,758	\$	8,678	

### Note 9: Long-Term Debt and Line of Credit

Long-term debt at May 31 consisted of the following:

	Interest	Interest	Maturity	May 31,			
	Rate Mode	Rate	Date		2022		2021
Series 2014 bonds - term	Fixed	4.63%	11/1/2041	\$	5,800	\$	5,800
Series 2014 bonds - serial Series 2016 bonds	Fixed Variable rate	5.25% 2.10%	11/1/2044 11/1/2041		4,200 42,086		4,200 43,547
Commercial mortgage	Stepped	3.88%	3/1/2030		8,473 60,559		8,473
Less unamortized discount, premium, and debt issuance	costs				(652)		(693)
				\$	59,907	\$	61,327

### Series 2014

In June 2014, the Washington Higher Education Facilities Authority (WHEFA) issued Revenue Bonds (Pacific Lutheran University) Series 2014 on behalf of the University totaling \$10,000. The bond proceeds were used to provide a portion of the funds to finance the renovations, additions, and improvements to University residence halls, including Stuen Hall, Ordal Hall, and South Hall, and to other University facilities located on its campus and to pay the costs of issuing the bonds. Principal payments begin on November 1, 2037. Unamortized debt issuance costs totaled \$154 and \$161 for the years ended May 31, 2022 and 2021, respectively.

### Series 2016

In August 2016, WHEFA issued Refunding Revenue Bonds (Pacific Lutheran University Project) Series 2016 on behalf of the University totaling \$48,933. The bond proceeds were used to refund the Series 2006 WHEFA bonds. The structure of the bonds moved from fixed rate term and serial bonds to variable rate direct placement bonds. The interest rate is calculated at 70% of LIBOR plus an applicable margin ranging from 140 to 200 basis points based on the University's liquidity ratio as defined in the bond agreement (2.10% and 2.06% at May 31, 2022 and 2021, respectively). Principal payments on the bonds began in November 2017 and range from \$1,821 to \$2,830, paid annually. Unamortized debt issuance costs totaled \$310 and \$330 for the years ended May 31, 2022 and 2021, respectively.

The bonds are secured by a pledge of all revenues without donor restrictions as defined by the security agreement and the University's interest, if any, in the Debt Service Fund.

### **Commercial Mortgage**

On February 21, 2020, Garfield Commons LLC, a wholly-owned subsidiary, refinanced its commercial mortgage to Kitsap Credit Union, for \$8,473. The note is secured by the assets of Garfield Commons LLC, with the University providing a limited guarantee. The note bears interest of 3.88% with principal payments commencing in March 2023. The proceeds were used to refinance existing debt and the remaining proceeds were used to provide liquidity to the endowment. Unamortized debt issuance costs totaled \$97 and \$107 for the years ended May 31, 2022 and 2021, respectively.

### Lines of Credit

The University maintains an unsecured \$5,000 line of credit, which it could draw upon in the event of an unanticipated liquidity need. The University had borrowed \$5,000 and \$4,000 on the line as of May 31, 2022 and 2021, respectively, and is included with accounts payable and accrued expenses on the consolidated statements of financial position. The line is scheduled to renew annually on November 1 and accrued interest at 4% and 3.25% as of May 31, 2022 and 2021, respectively.

The University maintains a margin credit facility with Charles Schwab, its investment custodian, equal to 50% of all securities and cash under custody, which serves as the collateral. As of May 31, 2022, the University had no outstanding balance on the credit facility, and total funds available for withdrawal of \$39,485. As of May 31, 2022, the margin rate was 1.16%, and is based on the Federal Funds rate plus a 1.1% credit spread.

The loan agreements with the Washington Higher Education Facilities Authority require the University to comply with certain financial and other covenants described in those agreements. As of May 31, 2022, management is not aware of any violations of these covenants.

The approximate payment obligation requirements for all long-term debt for the five years subsequent to May 31, 2022, are:

2023	\$	1,532
2024		1,699
2025		1,757
2026		1,812
2027		1,845
Thereafter		51,914
	¢	(0 550

### Note 10: Property and Equipment

Property and equipment at May 31, 2022 and 2021, consists of:

Buildings Improvements other than buildings Equipment and vehicles Library books Leasehold improvements Nondepreciated assets Construction in progress	 2022		
Land	\$ 3,554	\$	3,554
Buildings	160,247		160,052
Improvements other than buildings	8,535		8,213
Equipment and vehicles	9,100		9,986
Library books	2,610		3,135
Leasehold improvements	8,508		8,508
Nondepreciated assets	1,194		1,194
Construction in progress	147		167
	 193,895		194,809
Less accumulated depreciation and amortization	 (72,576)		(69,042)
	\$ 121,319	\$	125,767

The University has written off library assets that are fully depreciated and obsolete in the amount of \$543 and \$560 as of May 31, 2022 and 2021, respectively. The University also disposed of \$1,650 of fully depreciated buildings, building improvements, and equipment for the year ended May 31, 2022.

### Note 11: Deferred Gift Agreements

The University has arrangements with donors classified as charitable lead trusts, charitable remainder trusts, and charitable gift annuities. In general, under these arrangements, the University receives a gift from a donor in which it has a remainder interest and agrees to pay the donor stipulated amounts over the life of the donor. The arrangement may cover one or more lives. The University invests and administers the related assets and makes distributions to the beneficiaries as required. When the agreement reaches the end of its term, remaining assets are retained by the University as net assets without donor restrictions or net assets with donor restrictions, or in some instances, distributed to third-party beneficiaries. Liabilities recorded under these arrangements totaled \$10,115 and \$9,113 at May 31, 2022 and 2021, respectively. Total assets held by the University under deferred gift agreements totaled \$16,888 and \$15,204 at May 31, 2022 and 2021, respectively.

When a gift is received under one of these arrangements, it is split into the amount representing the actuarial present value of future distributions back to the donor and the remaining gift value to be retained for the benefit of the University or third-party beneficiaries.

The actuarial liability is adjusted annually using actuarial tables appropriate for the type of arrangement, number of lives covered, and age and sex characteristics of the donor. The University used discount rates ranging from 1.2% to 10.6% in making the calculations at May 31, 2022 and 2021.

The University maintains separate reserve funds adequate to meet future payments under its charitable gift annuity contracts as required by governing states' law. The total amount held in separate reserve funds under liabilities as split-interest agreements on the consolidated statements of financial position was \$1,393 and \$974, respectively, as of May 31, 2022 and 2021.

### Note 12: Operating Leases

The University has an operating lease for equipment and also has four building facility leases. Rental expense under all leases totaled \$642 and \$669 for the years ended May 31, 2022 and 2021, respectively. As of May 31, 2022, the University's four building facility leases had maturities ranging from 2023 to 2025. Two of the facility leases are between the University and Garfield Commons, LLC, which became a wholly-owned subsidiary in fiscal year 2020; due to consolidation, intercompany rental expense of \$239 has been eliminated on the consolidated statements of activities for fiscal year 2022.

Thereafter, future minimum lease payments at May 31, 2022, were:

2023	\$ 316
2024	274
2025	202
	\$ 792

#### Note 13: Interest Rate Swap

The University uses variable-rate debt to finance the acquisition of land, buildings, and equipment as indicated in Note 9. The variable rate at May 31, 2022 and 2021, was 2.10% and 2.06% (70% of LIBOR plus an applicable margin ranging from 140 to 200 basis points based on the University's liquidity ratio as defined in the bond agreement), respectively. These debt obligations expose the University to variability in interest payments due to changes in interest rates. The University believes it is prudent to limit the variability of a portion of its interest payments and has entered into an interest rate swap to manage fluctuation in cash flows resulting from interest rate risk.

Under the interest rate swap, the University receives variable interest rate payments and makes fixed interest rate payments, thereby creating the equivalent of fixed-rate debt. In August 2016, the University acquired a 10-year amortizing swap from Washington Federal at a fixed rate of 1.016%. The notional amount of this swap fluctuates over time per the underlying amortization schedule as principal payments are made on the bonds. The amortizing swap had a notional amount of \$34,304 and \$35,519 at May 31, 2022 and 2021, respectively. There was no cash exchange at the time of acquisition of this swap due to the relationship between the variable rates and the swap rate at that time.

Change in the fair value of the interest rate swap is reported as unrealized gains or losses on interest rate swap related to bonds on the consolidated statements of activities. Providing that the University holds the swap to maturity, the value of the derivative will be zero. This swapping transaction can be terminated at the market rates at any time during the term of the swap.

The University does not enter into derivative instruments for any purpose other than interest payment hedging purposes and does not speculate for investment purposes using derivative instruments.

### Note 14: Liquidity and Availability

The following table reflects the University's financial assets as of May 31, 2022 and 2021, reduced by amounts not available for general expenditures within one year. Financial assets are considered unavailable when illiquid or not convertible to cash within one year. Other considerations of non-liquid assets are state required annuity reserves, assets held for others, perpetual endowments and accumulated earnings net of appropriations within one year, trust assets or governing board designations for long-term investment. These investments include quasi-endowments and trusts.

	2022	2021			
Financial Assets					
Cash and cash equivalents	\$ 1,862	\$	4,155		
Accounts receivable	639		735		
Contributions receivable	815		1,120		
Grants and other receivables	957		1,069		
Investments	133,389		137,105		
Assets held under split-interest agreements	16,406	15,077			
Bond reserves restricted	1,441	1,441			
Financial assets, at year-end	 155,509		160,702		
Less those unavailable for general expenditure within					
one year					
Accounts and contributions receivable collectible					
beyond one year	1,049		1,310		
Grants and other receivables unavailable beyond					
one year	956		1,069		
Bond reserves required for issued bonds	1,441		1,441		
Funds with donor restictions for educational expenses	2,601		3,298		
Investments and other financial assets held for others	10,115		9,113		
Perpetual and term endowments, and accumulated					
earnings subject to appropriation beyond one year	103,681		104,720		
Investments held in trusts and various state-required					
annuity reserves	 6,156		6,256		
Financial assets available to meet cash needs for general					
expenditures within one year	\$ 29,510	\$	33,495		

As of May 31, 2022 and 2021, the University has liquid assets on hand to cover 134 and 160 days of operating expenses, respectively. The University's practice is to structure its financial assets to be available as its general expenditures, liabilities, and other obligations come due. The University maintains an unsecured \$5,000 line of credit and a margin line of credit, both of which could be drawn upon to cover short-term liquidity needs.

# Pacific Lutheran University

Notes to Consolidated Financial Statements (Dollar Amounts in Thousands) May 31, 2022 and 2021

### Note 15: Analysis of Expense by Functional and Natural Categories

Expenses by functional and natural categories at May 31:

1 5	2022															
				Program	Se	rvices		Support Services								
	Instruction and Research		Student Services		Public		Total Program						Total Support			
						Services		Services		Administration		Fundraising		Services		Total
Compensation	\$	23,467	\$	8,789	\$	555	\$	32,811	\$	9,609	\$	1,816	\$	11,425	\$	44,236
Employee benefits		5,983		1,993		151		8,127		4,507		428		4,935		13,062
Service, supplies, and other																
expenses		4,745		6,894		376		12,015		6,290		547		6,837		18,852
Facility operations and																
maintenance		2,335		555		9		2,899		473		-		473		3,372
Depreciation and accretion		3,914		929		14		4,857		793		-		793		5,650
Interest		1,112		265		4		1,381		226		-		226		1,607
Total expenses	\$	41,556	\$	19,425	\$	1,109	\$	62,090	\$	21,898	\$	2,791	\$	24,689	\$	86,779

	2021															
				Program	Se	rvices			Support Services							
	Instruction and Research		Student Services		Public Services		Total Program Services						Total Support			
									Administration		Fundraising		Services			Total
Compensation	\$	23,616	\$	7,900	\$	527	\$	32,043	\$	9,261	\$	1,727	\$	10,988	\$	43,031
Employee benefits		5,414		1,780		128		7,322		4,489		347		4,836		12,158
Service, supplies, and other																
expenses		2,376		4,886		211		7,473		6,679		459		7,138		14,611
Facility operations and																
maintenance		2,528		600		9		3,137		512		-		512		3,649
Depreciation and accretion		3,925		932		14		4,871		796		-		796		5,667
Interest		1,224		291		4		1,519		248		-		248		1,767
Total expenses	\$	39,083	\$	16,389	\$	893	\$	56,365	\$	21,985	\$	2,533	\$	24,518	\$	80,883

The consolidated financial statements report compensation, benefits, and services to the appropriate direct program. The table above has certain categories of expenses that are attributable to one or more programs or supporting functions of the University allocated to these functional programs. These expenses include facility operations and maintenance, depreciation and accretion, and interest. These costs are allocated based on square footage methodology.

### Note 16: Related Party Transactions

### Garfield Commons, LLC

The University's endowment holds an investment in Garfield Commons, LLC (Company), the University's wholly-owned subsidiary. The assets and liabilities and operations of the Company are consolidated with the University's consolidated financial statements for presentation. The net assets of the Company are unitized in conjunction with the University's endowment management calculation, and are allocated accordingly among the University's board-designated and donor restricted endowments.

### Garfield North, LLC

The University has a 29% ownership interest in Garfield North, LLC. Garfield Partners, LLC (GP) has a 71% ownership. At May 31, 2022 and 2021, the University's investment in Garfield North, LLC, totaled \$2,098 and \$3,104, respectively, and is included in investments on the consolidated statements of financial position.

Under the terms of the partnership agreement, as amended, the University provided financing to Garfield North, LLC in the form of a loan in the amount of \$1,000. Interest was at 3%. Principal payments of \$150 were to be made periodically from available cash flow, until the loan was paid in full. The loan was jointly and severally guaranteed by GP, the related party and another entity in an amount equal to their 71% of the loan. The remaining balance of the loan and all accrued interest was paid in full in January 2021.

## Note 17: Revenue From Contracts With Students and Customers

#### Tuition, Residential Services, and Meal Plan Services Revenue

Revenue from contracts with students for tuition, residential services, and meal plan services is reported at the amount that reflects the consideration to which the University expects to be entitled in exchange for providing instruction and housing, food, and other services. These amounts are due from students, third-party payers, and others and are net of scholarships and institutional aid of \$63,839 and \$65,593 for the years ended May 31, 2022 and 2021, respectively.

Revenue is recognized as performance obligations are satisfied, which is primarily ratably over the academic term, with the exception of certain meal plans that are recognized at a point in time. Generally, the University bills students prior to the beginning of the semester and student accounts receivable are due in full before classes begin unless the student has entered into a monthly payment plan.

If a student withdraws during the academic term, the student is refunded based on a prorated calculation of the completed amount of the academic term, up to 60% completion. No refunds are awarded after 60% of the academic term is complete. At year-end, there is no refund liability as the academic term is substantially complete.

Tuition, residential services, and meal plan services revenue are considered to be separate contracts with separate performance obligations.

### Transaction Price and Recognition

The University determines the transaction price based on standard charges for goods and services provided, reduced by certain institutional scholarships, and aid in accordance with the University's policies for granting certain merit-based aid. The University determines its estimates of explicit price concessions based on its discount policies and merit awards.

From time to time the University will incur student credit balances and student deposits which represent the excess of tuition and fees and other student payments received as compared to amounts recognized as revenue. These amounts are excluded from revenues and are recorded as liabilities until they are refunded. As of June 30, 2022 and 2021, the University has a liability for refunds or deposits from students recorded of approximately \$1,769 and \$2,316 respectively, which are reported as student deposits on the consolidated statements of financial position.

The University has determined that the nature, amount, timing, and uncertainty of revenue and cash flows are affected by the following factors:

- Payers (for example, students, governmental programs, and others) that have different reimbursement and payment methodologies
- Demographic and enrollment trends

• Institutional aid and federal and state aid programs

#### Performance Obligations and Transaction Price Allocated to Remaining Performance Obligations

Because all of its performance obligations relate to contracts with a duration of less than one year, the University has elected to apply the optional exemption provided in FASB ASC 606-10-50-14(a) and, therefore, is not required to disclose the aggregate amount of the transaction price allocated to performance obligations that are unsatisfied or partially unsatisfied at the end of the reporting period. The unsatisfied or partially unsatisfied performance obligations referred to above are primarily related to providing instruction to students. The performance obligations for these contracts are generally completed when the academic term is completed.

#### Disaggregation of Revenue

The composition of revenue by segment for the years ended May 31, 2022 and 2021, is as follows:

	 2022		
Net tuition and fees	\$ 52,507	\$	58,464
Room	6,457		4,230
Board	6,440		3,920
Other auxiliary	 636		237
	\$ 66,040	\$	66,851

The composition of revenue based on timing of revenue recognition for the years ended May 31, 2022 and 2021, is as follows:

	 2022	2021
Services transferred over time Sales at point in time	\$ 58,964 7,076	\$ 62,694 4,157
	\$ 66,040	\$ 66,851

### **Contract Balances**

The following table provides information about the University's receivables:

	2022		 2021	
Accounts receivable, beginning of the year Accounts receivable, end of the year	\$	735 639	\$ 1,357 735	

....

....

# Note 18: Coronavirus Aid, Relief, and Economic Security Act and Other Coronavirus Events

The spread of the SARS-CoV-2 virus and the incident of COVID-19 impacted and disrupted the University's operations over the past year. Adhering to public safety measures and government mandates resulted in events and activities being limited or cancelled, including changes to how the University delivered educational and related auxiliary services during fiscal years 2021 and 2022. Given the uncertainty and the disruption caused by COVID-19, there may be continuing short and long-term implications to the University's operations and the ultimate financial effects cannot be reasonably estimated at this time.

#### Higher Education Emergency Relief Funds

Federal relief efforts have been created to help offset revenue losses and expense increases that colleges and universities faced because of COVID-19. The *Coronavirus Aid, Relief, and Economic Security Act* (CARES) created a Higher Education Emergency Relief Fund (HEERF) to provide financial relief to students and institutions who were impacted by the COVID-19 pandemic. The *Coronavirus Response and Relief Supplemental Appropriations Act* (CRRSAA) and the *American Rescue Plan* (ARP) provided additional rounds of HEERF (II and III). The HEERF funds contained two components, an institutional award and a student aid award. The student aid portion must be distributed to students in the form of emergency financial aid grants to generally cover any component of the cost of attendance for the distribution of education or emergency costs that arose due to COVID-19. The institutional portion can be used for multiple items, but largely to cover lost revenue, defray and pay for expenses related to the disruption of campus operations due to COVID-19, and reimburse for costs associated with a transition to distance education environment, among other items.

The following cumulative amounts have been av	warded as HEERF as of May 31, 2022 and 2021:

	May 31, 2022					May 31, 2021						
		udent ortion		tutional ortion		Total		udent ortion		itutional ortion		Total
Awarded												
HEERF I	\$	1,468	\$	1,468	\$	2,936	\$	1,468	\$	1,468	\$	2,936
HEERF II		1,468		2,872		4,340		1,468		2,872		4,340
HEERF III		3,828		3,828		7,656		3,828		3,828		7,656
	\$	6,764	\$	8,168	\$	14,932	\$	6,764	\$	8,168	\$	14,932

The following non-cumulative amounts have been applied to the grant for the years ending May 31, 2022 and 2021:

	May 31, 2022					May 31, 2021						
		udent ortion		tutional ortion		Total		udent ortion		tutional ortion		Total
Amounts Applied												
HEERF I	\$	-	\$	-	\$	-	\$	1,256	\$	-	\$	1,256
HEERF II		92		-		92		1,376		2,872		4,248
HEERF III		3,828		3,828		7,656		-		-		-
	\$	3,920	\$	3,828	\$	7,748	\$	2,632	\$	2,872	\$	5,504

The University has spent all funds under HEERF as of May 31, 2022.

### Note 19: Concentration of Credit Risk

Financial instruments that potentially subject the University to concentrations of credit risk consist principally of cash, investments, accounts receivable, notes receivable, real estate contracts receivable, and other receivables. Cash and cash equivalents in excess of federally insured limits are subject to the usual risks of balances in excess of those limits. The majority of the University's cash and cash equivalents are on deposit with a single bank. Investments are diversified in order to limit credit risk. Investments are generally placed in a variety of managed funds administered by different investment managers in order to limit credit risk. Concentrations of credit risk with respect to the real estate contracts receivable are limited due to the University holding a secured position in these agreements. Student notes and receivables and other receivables are due from a variety of sources concentrated primarily in the northwestern United States. In addition, the University's students receive a substantial amount of support from state and federal student financial assistance programs, which are subject to audit by governmental agencies. A significant reduction in the level of this support, if this were to occur, could have an adverse effect on the University's programs and activities.

## Note 20: Commitments and Contingencies

### Regulation and Litigation

The University receives funding or reimbursement from governmental agencies for various activities which are subject to numerous laws and regulations of federal, state, and local governments. Compliance with these laws and regulations can be subject to government review and interpretation, as well as regulatory actions. The University is subject to such regulatory reviews, and while these reviews may result in repayments and/or civil remedies, management believes, based on its current knowledge and information, that such repayments and/or civil remedies, if any, would not have a material effect on the University's financial position.

The University is subject to legal proceedings and claims that arise in the ordinary course of its business. In the opinion of management, there are no matters that will materially affect the University's financial position.

### Note 21: Subsequent Events

Subsequent events have been evaluated through September 29, 2022, which is the date the consolidated financial statements were available to be issued.

### Note 22: Washington State Regulatory Requirements

Washington State statutory requirements related to charitable gift annuities require the following disclosure of unconsolidated financial information for the University as of May 31, 2022:

	Pacific Lutheran University (Consolidated)		Wholly- Owned Subsidiary		Unco	nalidated
Assets		soliualeu)	Sur	JSIUIATY	Unco	nsolidated
Cash and cash equivalents	\$	1,862	\$	234	\$	1,628
Student receivables, net	Φ	639	Φ	234	φ	639
Grants and other receivables		039 957		20		937
Inventories and prepaid expenses		1,066		20 10		1,056
Contributions receivable, net		815		10		815
Student loans receivable, net		3,341		-		3,341
Investments		133,389		-		133,389
Fair value of interest rate swap		1,127		-		1,127
Assets held under split-interest agreements		16,406		-		16,406
Reserve for bond payments		10,400		-		1,441
				10.005		-
Property, plant, and equipment, net		121,319		10,905		110,414
Total assets	\$	282,362	\$	11,169	\$	271,193
Liabilities						
Accounts payable and accrued liabilities	\$	12,789	\$	12	\$	12,777
Long-term debt		59,907		8,376		51,531
Student deposits		1,769		-		1,769
Government grants refundable		4,856		-		4,856
Liabilities under split-interest agreements		10,115		-		10,115
Fair value of interest rate swap		-		-		-
Other liabilities		1,215		-		1,215
Total liabilities		90,651		8,388		82,263
Net Assets						
Net Assets Net assets without donor restriction		79,423		449		78,974
Net assets with donor restriction		112,288		2,332		78,974 109,956
Total net assets		112,288		2,532		188,930
101411101 455015		191,/11		2,701		100,750
Total liabilities and net assets	\$	282,362	\$	11,169	\$	271,193

The amount included to meet future payments under gift annuity contracts in liabilities under splitinterest agreements was \$1,147 and \$743 as of May 31, 2022 and 2021, respectively.

### Note 23: Department of Education Financial Responsibility Information

The following information is required by the U.S. Department of Education for the year ended May 31, 2022:

....

	 2022
Annuities and life income funds with donor restrictions	\$ 6,044
Property, plant, and equipment, net of accumulated	
depreciation - pre-implementation	105,845
Property, plant, and equipment, net of accumulated	
depreciation - post-implementation without outstanding debt	15,327
Total expenses and losses without donor restriction	87,018
Total revenue and gains without donor restrictions	86,587

### Note 24: Future Changes in Accounting Principles

#### New Lease Accounting Standards

The Financial Accounting Standards Board amended its standard related to the accounting for leases. Under the new standard, lessees will now be required to recognize substantially all leases on the consolidated balance sheets as both a right-of-use asset and a liability. The standard has two types of leases for consolidated statements of operations recognition purposes: operating leases and finance leases. Operating leases will result in the recognition of a single lease expense on a straight-line basis over the lease term similar to the treatment for operating leases under existing standards. Finance leases will result in an accelerated expense similar to the accounting for capital leases under existing standards. The determination of lease classification as operating or finance will be done in a manner similar to existing standards. The new standard also contains amended guidance regarding the identification of embedded leases in service contracts and the identification of lease and nonlease components in an arrangement. The new standard is effective for annual periods beginning after December 15, 2021, and any interim periods within annual reporting periods that begin after December 15, 2022. The University is evaluating the effect the standard will have on the consolidated financial statements.

Supplementary Information

# Pacific Lutheran University Calculation of Borrower's Liquidity (Dollar Amounts in Thousands) May 31, 2022

		Consolidated
	 2022	Financial Statement Reference
Cash and cash equivalents	\$ 1,862	Consolidated Statement of Financial Position
Plus investments	133,389	Consolidated Statement of Financial Position
Less real estate, exlcuding endowment assets	(13,459)	Note 5 - Investments
Plus assets held under split-interest agreements	16,406	Consolidated Statement of Financial Position
Less net assets with donor restrictions	(112,288)	Consolidated Statement of Financial Position
Less outstanding balance on WaFed line	 (5,000)	Note 9 - Line of Credit
Total assets	\$ 20,910	

# Pacific Lutheran University Financial Responsibility Supplemental Schedule Required by the U.S. Department of Education (Dollar Amounts in Thousands) Year Ended May 31, 2022

Ratio Element	Reference to Financial Statements and/or Notes	 2022
Primary Reserve Ratio		
Expendable Net Assets		
Net assets without donor restrictions	Statement of Financial Position	\$ 79,423
Net assets with donor restrictions	Statement of Financial Position	112,28
Net assets with donor restrictions - restricted in perpetuity	Note 8	90,41
Annuities and life income funds with donor restrictions	Note 23	6,11
Unsecured related party receivables	Not applicable to the University	
Intangible assets	Not applicable to the University	
Post-employment and defined benefit pension plan liabilities	Not applicable to the University	
Property, plant, and equipment, net of accumulated depreciation - pre-implementation Property, plant, and equipment, net of accumulated depreciation - post-implementation	Note 23	\$ 105,84
with outstanding debt for original purchase	Not applicable to the University	
Property, plant, and equipment, net of accumulated depreciation - post-implementation		
without outstanding debt for original purchase	Note 23	15,32
Construction in progress	Note 10	 14
Total property, plant, and equipment, net	Statement of Financial Position	\$ 121,31
Long-term debt obtained for long-term purposes - pre-implementation Long-term debt obtained for long-term purposes - post-implementation	Note 9 Not applicable to the University	\$ 59,90
Total Expenses and Losses		
Total expenses and losses without donor restrictions	Note 23	\$ 87,01
iquity Ratio		
Modified Net Assets		
Net assets without donor restrictions	Statement of Financial Position	\$ 79,42
Net assets with donor restrictions	Statement of Financial Position	112,28
Intangible assets	Not applicable to the University	
Unsecured related party receivables	Not applicable to the University	
Modified Assets		
Total assets	Statement of Financial Position	\$ 282,36
Intangible assets	Not applicable to the University	
Unsecured related party receivables	Not applicable to the University	
Net Income Ratio		
Change in net assets without donor restrictions	Statement of Activities	\$ (939
Total revenue and gains without donor restrictions	Note 23	86,58

# Pacific Lutheran University Schedule of Expenditures of Federal Awards Year Ended May 31, 2022

Federal Grantor/ Pass-Through Grantor/	<b>.</b>	Federal Assistance	Total Federal
Program or Cluster Title	Grant Number	Listing Number	Expenditures
Department of Education			
Direct Programs Student Financial Assistance Cluster			
	P063P212411	84.063	\$ 3,990,217
Federal Pell Grant Program Federal Supplemental Educational Opportunity Grants	P003P212411 P007A214395	84.003	\$ 3,990,217 763,712
Teacher Education Assistance for College and Higher	F00/A214595	04.007	/05,/12
Education Grants	P379T222411	84.379	93,359
Federal Work-Study Program	P033A 164395	84.033	195,229
Federal Perkins Loan Program	P038A 034395	84.033	3,536,589
Federal Direct Student Loans	P268K222411	84.268	16,612,836
Federal Direct Student Loans	F200K222411	04.200	25,191,942
			23,191,942
Department of Health and Human Services			
Student Financial Assistance Cluster			
Nurse Faculty Loan Program	NFLP300065	93.264	26,231
Nursing Student Loans	831383400	93.364	1,487,695
Total Student Ebans	051505400	JJ.J04	26,705,868
			20,703,000
Other Department of Education Programs			
COVID-19 - Higher Education Emergency Relief Fund - Students	P425E200124	84.425E	3,919,670
COVID-19 - Higher Education Emergency Relief Fund - Institution	P425F200860	84.425F	3,828,347
Total Higher Education Emergency Relief Fund			7,748,017
Total Department of Education			32,939,959
I			- , ,
Other Department of Health and Human Services			
Advanced Nursing Education Workforce Grant Program	T94HP30874-03-01	93.347	610,460
Total Department of Health and Human Services			2,124,386
National Science Foundation			
Direct Programs			
Research and Development Cluster			
Education and Human Resources	DUE-1758506	47.076	122
Mathematical and Physical Sciences	2003573	47.049	60,152
Education and Human Resources	1834041	47.076	123,935
Education and Human Resources	1950106	47.076	206,029
Total Research and Development Cluster			390,238
Department of Treasury			
Passed through Pierce County of the State of Washington			
COVID-19 - Community Navigator	SC-108890	21.027	22,962
COVID-19 - Community Navigator (GPCE)	SC-108890	21.027	34,936
Total Department of Treasury			57,898
Natioanl Endowment for the Humanities			
Passed through the University of Arkansas at Little Rock			
NEH Cares: Cultural Organization	253624-21PLU	45.161	74,125
Total Expenditures of Federal Awards			\$ 35,586,606
TT			,

The accompanying notes are an integral part of this Schedule

# Pacific Lutheran University Notes to the Schedule of Expenditures of Federal Awards Year Ended May 31, 2022

### Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal award activity of Pacific Lutheran University under programs of the federal government for the year ended May 31, 2022. The accompanying notes are an integral part of this Schedule. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Pacific Lutheran University, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Pacific Lutheran University.

# Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

# Note 3: Indirect Cost Rate

Pacific Lutheran University has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

# Note 4: Federal Loan Programs

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The federal loan programs listed subsequently are administered directly by Pacific Lutheran University, and balances and transactions relating to these programs are included in Pacific Lutheran University's consolidated financial statements. Loans outstanding at the beginning of the year and loans made during the year are included in the federal expenditures presented in the Schedule. The balance of loans outstanding at May 31, 2022, consists of:

Federa Assistar Listing Nu	nce	Outstand	Outstanding Balance at May 31, 2022				
84.038 93.264	Federal Perkins Loan Program Nurse Faculty Loan Program	\$	2,255,084 26,231				
93.364	Nursing Student Loans		1,282,652				

# Pacific Lutheran University Notes to the Schedule of Expenditures of Federal Awards (Continued) Year Ended May 31, 2022

# Note 5: Subrecipients

Of the federal expenditures presented in this Schedule, Pacific Lutheran University provided no federal awards to subrecipients.

# Pacific Lutheran University Supplemental Consolidated Statement of Activities (Dollar Amounts in Thousands) Year Ended May 31, 2022

	2022					
	Without Donor		With Donor			
	Res	trictions	Rest	rictions		Total
Revenues, Gains (Losses), and Other Support						
Tuition and fees	\$	118,100	\$	-	\$	118,100
Less: financial aid		(63,329)		(2,264)		(65,593)
Tuition and fees, net		54,771		(2,264)		52,507
Sales and services of auxiliary enterprises		13,533		-		13,533
Grants		4,647		2,136		6,783
Contributions		5,603		5,034		10,637
Investment loss		(747)		(5,940)		(6,687)
Change in value of split-interest agreements		(605)		(488)		(1,093)
Other revenue		2,475		-		2,475
Net assets released from restrictions		2,479		(2,479)		-
Total revenues, gains (losses), and other support		82,156		(4,001)		78,155
Expenses						
Instruction		28,841		1,253		30,094
Public service		820		261		1,081
Academic support		4,079		75		4,154
Student services		10,398		77		10,475
Institutional support		19,285		166		19,451
Auxiliary enterprises		7,327		_		7,327
Allocated expenses		14,014		183		14,197
Total expenses		84,764		2,015		86,779
Change in Net Assets Before Other Activities		(2,608)		(6,016)		(8,624)
Other Activities						
Liability adjustment for funds held for others		773		-		773
Adjustment for operating lease elimination		(239)		239		-
Reclassification of net assets		(842)		842		-
Gain on interest rate swap		1,911				1,911
Change in Net Assets		(1,005)		(4,935)		(5,940)
Net Assets, Beginning of Year	<u>.</u>	80,362		117,294		197,656
Net Assets, End of Year	\$	79,357	\$	112,359	\$	191,716

The above supplemental statement of activities presents expenditures funded by restricted net assets in their respective expense category, rather than in net assets without donor restrictions and a corresponding release from restrictions. This is not in accordance with accounting principles generally accepted in the United States of America.



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### Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

### **Independent Auditor's Report**

Board of Directors Pacific Lutheran University Tacoma, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the consolidated financial statements of Pacific Lutheran University (University), which comprise the University's consolidated statement of financial position as of May 31, 2022, and the related consolidated statements of activities and cash flows for the year then ended, and the related notes to the consolidated financial statements and have issued our report thereon dated September 29, 2022.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the consolidated financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's consolidated financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's consolidated financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the University's consolidated financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the consolidated financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

FORVIS, LLP

Fort Wayne, Indiana September 29, 2022



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### Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance

### Independent Auditor's Report

Board of Regents Pacific Lutheran University Tacoma, Washington

### Report on Compliance for Each Major Federal Program

### **Opinion on Each Major Federal Program**

We have audited Pacific Lutheran University (University)'s compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the University's major federal programs for the year ended May 31, 2022. The University's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the University complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended May 31, 2022.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the University's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the University's federal programs.



### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the University's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the University's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the University's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the University's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance to the there are a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance basis. A significant deficiency in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

# FORVIS, LLP

Fort Wayne, Indiana September 29, 2022

# Pacific Lutheran University Schedule of Findings and Questioned Costs (Dollar Amounts in Thousands) Year Ended May 31, 2022

### Section I – Summary of Auditor's Results

#### Financial Statements

1.	Type of report the auditor i prepared in accordance with ∑ Unmodified		e consolidated financ	cial statements audited were		
2.	Internal control over finan	cial reporting:				
	Significant deficiency(ie	s) identified?		🗌 Yes	None reported	
	Material weakness(es) id	entified?		🗌 Yes	🖾 No	
3.	Noncompliance material to noted?	o the consolidated fi	nancial statements	🗌 Yes	🖾 No	
Fee	Federal Awards					
4.	Internal control over major	federal programs:				
	Significant deficiency(ie	s) identified?		🗌 Yes	None reported	
	Material weakness(es) id	entified?		🗌 Yes	🖾 No	
5.	Type of auditor's report issued on compliance for major federal award programs:					
	Unmodified		Adverse		Disclaimer	
6.	Any audit findings disclose 200.516(a)?	d that are required to	o be reported by 2 Cl	_	🛛 No	

7. Identification of major federal programs:

Assistance Listing Number(s)	Name of Federal Program or Cluster
84.063, 84.007, 84.379,	
84.033, 84.038, 84.268,	
93.264, 93.364	Student Financial Assistance Cluster
84.425	Higher Education Emergency Relief Fund

- 8. The threshold used to distinguish between Type A and Type B programs was \$750,000.
- 9. The University qualified as a low-risk auditee?

$\boxtimes$	Yes [	] No
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# Pacific Lutheran University Schedule of Findings and Questioned Costs (Continued) (Dollar Amounts in Thousands) Year Ended May 31, 2022

Section II – Financial Statement Findings

**Reference Number** 

Finding

No matters are reportable.

Section III – Federal Award Findings and Questioned Costs

**Reference Number** 

Finding

No matters are reportable.

# Pacific Lutheran University Summary Schedule of Prior Year Audit Findings (Dollar Amounts in Thousands) Year Ended May 31, 2022

Reference Number	Summary of Finding	Status
2021-001	<i>Federal Program</i> – Department of Education, Student Financial Assistance Cluster; Federal Pell Grant Program, Assistance Listing Number 84.063; Federal Supplemental Educational Opportunity Grants, Assistance Listing Number 84.007; Teacher Education Assistance for College and Higher Education Grants, Assistance Listing Number 84.379; Federal Work-Study Program, Assistance Listing Number 84.033; Federal Perkins Loan Program, Assistance Listing Number 84.038; Federal Direct Student Loans, Assistance Listing Number 84.268; Nurse Faculty Loan Program, Assistance Listing Number 93.264; Nursing Student Loans, Assistance Listing Number 93.364	Resolved
	<b>Program Year</b> – June 1, 2020 – May 31, 2021	
	Criteria or Specific Requirement – Special Tests and Provisions – Gramm-Leach-Bliley Act – An institution must perform a risk assessment that addresses the three required areas noted in 16 CFR 314.4(b), which are (1) employee training and management; (2) information systems, including network and software design, as well as information processing, storage, transmission, and disposal; and (3) detecting, preventing and responding to attacks, intrusions, or other systems failures. An institution must also document a safeguard for each risk identified.	
	<b>Condition and Context</b> – During testing of the University's compliance with the Gramm-Leach-Bliley Act (GLBA), it was noted that the University's risk assessment policy did not specifically address the GLBA requirements. Additionally, management is not reviewing the policy to ensure compliance on an annual basis.	
	<b>Questioned Costs</b> – N/A	
	<i>Cause</i> – There is no formal GLBA risk assessment policy in place.	
	<i>Effect</i> – This could result in noncompliance with GLBA requirements.	

# Pacific Lutheran University Summary Schedule of Prior Year Audit Findings (Continued) (Dollar Amounts in Thousands) Year Ended May 31, 2022

Reference Number	Summary of Finding	Status
2021-002	<i>Federal Program</i> – Department of Education, Student Financial Assistance Cluster; Federal Pell Grant Program, Assistance Listing Number 84.063; Federal Supplemental Educational Opportunity Grants, Assistance Listing Number 84.007; Teacher Education Assistance for College and Higher Education Grants, Assistance Listing Number 84.379; Federal Work-Study Program, Assistance Listing Number 84.033; Federal Perkins Loan Program, Assistance Listing Number 84.038; Federal Direct Student Loans, Assistance Listing Number 84.268; Nurse Faculty Loan Program, Assistance Listing Number 93.264; Nursing Student Loans, Assistance Listing Number 93.364	Resolved
	<b>Program Year</b> – June 1, 2020 – May 31, 2021	
	Criteria or Specific Requirement – Special Tests and Provisions – Enrollment Reporting – An institution must promptly notify the Department of Education, guaranty agencies, or lenders, as appropriate, and National Student Loan Data System (NSLDS) of changes in student status in a timely and accurate manner.	
	<b>Condition and Context</b> – A sample of students was selected who had received Federal Aid and had withdrawn, graduated, or experienced a change in attendance level from the University during the 2020-21 fiscal year. We compared the enrollment information and status change date per the University's records to the information reported to the NSLDS. We noted an exception with 3 students tested. These students were not reported as graduated due to completing more than one degree. Students who graduate with more than one degree are automatically rejected from the National Student Clearinghouse (NCS), which is a third-party servicer used by the University for the enrollment reporting process. During the audit, it was noted that proper controls were not in place within the Registrar's Office, the office designated with oversight for this, to identify this type of graduate and rejection by NSC and assure that the change in status was reported timely to the NSLDS. Upon further investigation, a total of 33 students who completed more than one degree were not reported timely to NSLDS.	
	Questioned Costs – N/A	
	<i>Cause</i> – This occurred because of lack of controls to identify this specific	

- *Cause* This occurred because of lack of controls to identify this specific group of graduated students.
- *Effect* This could result in an error or late reporting of the information reported to the NSLDS.